

WG5: AQ management & planning

Joana Soares & Stijn Janssen

FAIRMODE Technical Meeting – Dublin – October 7 - 9, 2024



WG5 agenda Technical Meeting

Day	Time	Topic
October 8	9:00 – 10:30	Bias projections
October 8	16:30 – 18:00	Open issues in the Guidance Document
October 9	9:00 – 10:30	Integration of local and national AQ plans

Bias projections

Agenda

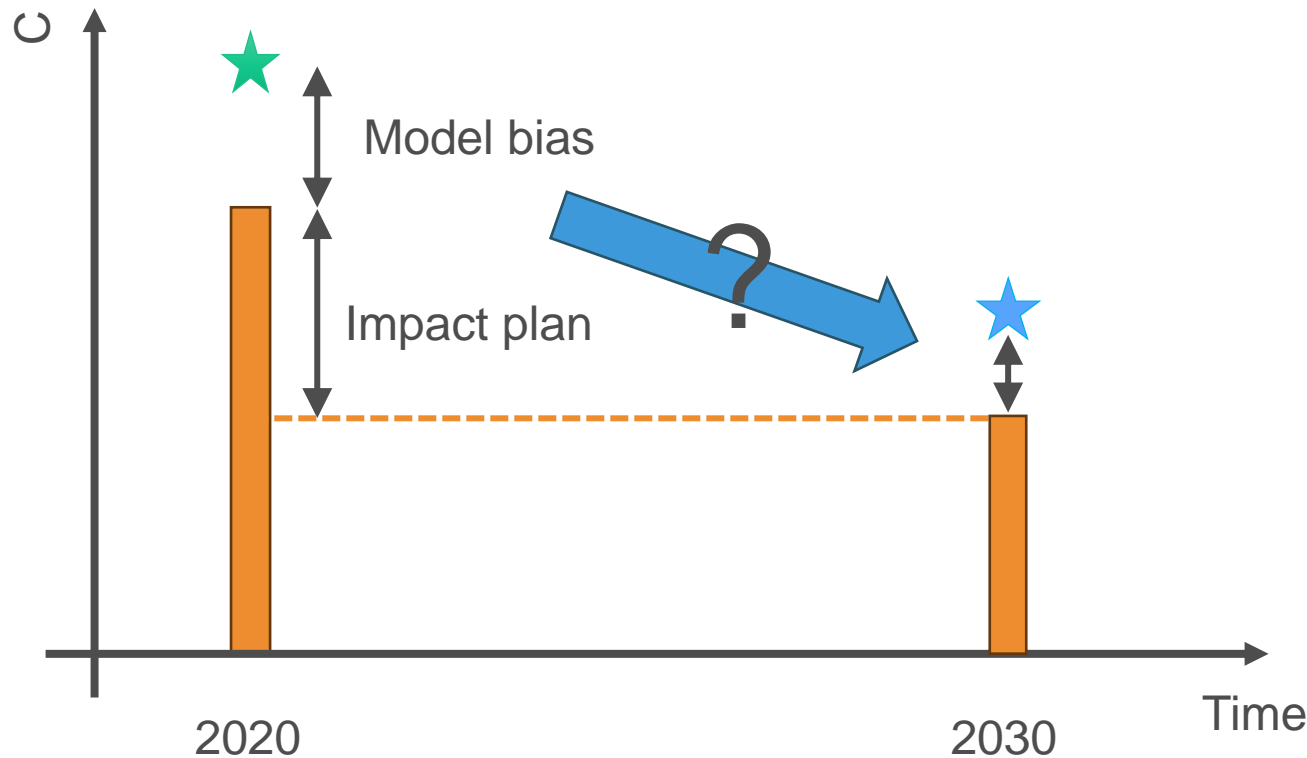
- Short introduction to the subject (Stijn - 5')
- Recap of a workshop (May 27, 2024) on current practices (Stijn - 15')
- Guidance Document and related feedback (Bruce – '10)
- Group discussion towards “*Best practices & recommendations*” (all – 30')
- Plenary feedback group discussion (25')
- Next steps & wrap up... (15')

Introduction to the subject

Bias projection

Additional issues:

- How to define the bias?
- How to extrapolate in space?



- ★ Observation
- ◆ Model
- ★ Best estimate future concentration

Why is this relevant?

AAQD request for an assessment of absolute concentration levels in the future that can be benchmarked with limit or target value

CHAPTER IV

PLANS

Article 19

Air quality plans and air quality roadmaps

1. Where, in given zones, the levels of pollutants in ambient air exceed any limit value *or target value* laid down in Section 1 of Annex I, Member States shall establish air quality plans for those zones *that set out appropriate measures to achieve the limit value or target value concerned and to keep the exceedance period as short as possible, and in*

Outcome of workshop on current practices

Online workshop (May 27, 2024)

Topic	Speaker
Introduction	Stijn Janssen (VITO)
Italian reflections	Antonio Piersanti / Mihaela Mircea (ENEA)
Norwegian reflections	Bruce Denby (MetNo)
French reflections	Elsa Real (INERIS)
German reflections	Florian Pfäfflin (IVU)
Belgian reflections	Hans Hooyberghs (VITO)
Spanish reflections	Mark Theobald (CIEMAT)
Discussion and next steps	All
End of meeting	

Italian approach

Absolute: $B_A = M_{ref} - O$

Relative: $B_R = (M_{ref} - O) / O$

Fraction: $B_F = O / M_{ref}$



ITALIAN NATIONAL AGENCY FOR NEW TECHNOLOGIES,
ENERGY AND SUSTAINABLE ECONOMIC DEVELOPMENT



B_A vs B_F

B_A

B_F

WM		number of non-compliant and compliant zones - B_A			number of non-compliant and compliant zones - B_F		
		2010	2020	2030	2010	2020	2030
NO ₂	year	38	34	25	38	21	3
NO ₂	hour	3	3	3	3	2	0
PM10	year	13	8	5	13	1	0
PM10	day	38	38	37	38	28	19
PM2.5	year	9	4	1	9	1	0
O ₃	Daily max of 8h avgs	46	39	29	46	34	28

ARPAE: model adjustment BF

$$f_i = O_i / M_i$$

O_i observation; M_i model value for each station location i

Kriging with external drift

KED

$f_{k,j}$ correction matrix over model grid: cell (k, j)

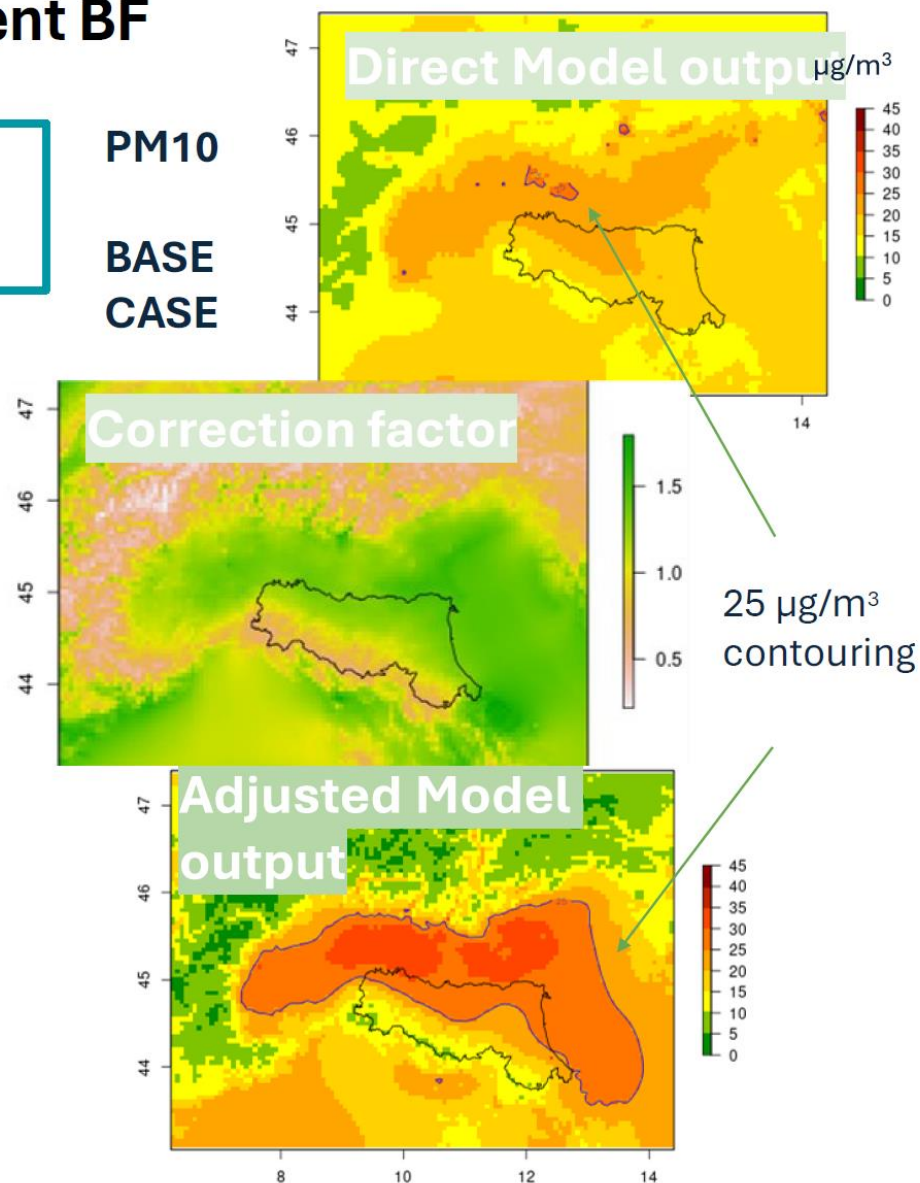
$M_{j,k}^{BASE}$: direct model output base case

$M_{j,k}^{*BASE} = M_{j,k}^{BASE} \times f_{j,k}$: adjusted model base case

For each scenario

$M_{j,k}^{SCENARIO}$: direct model output

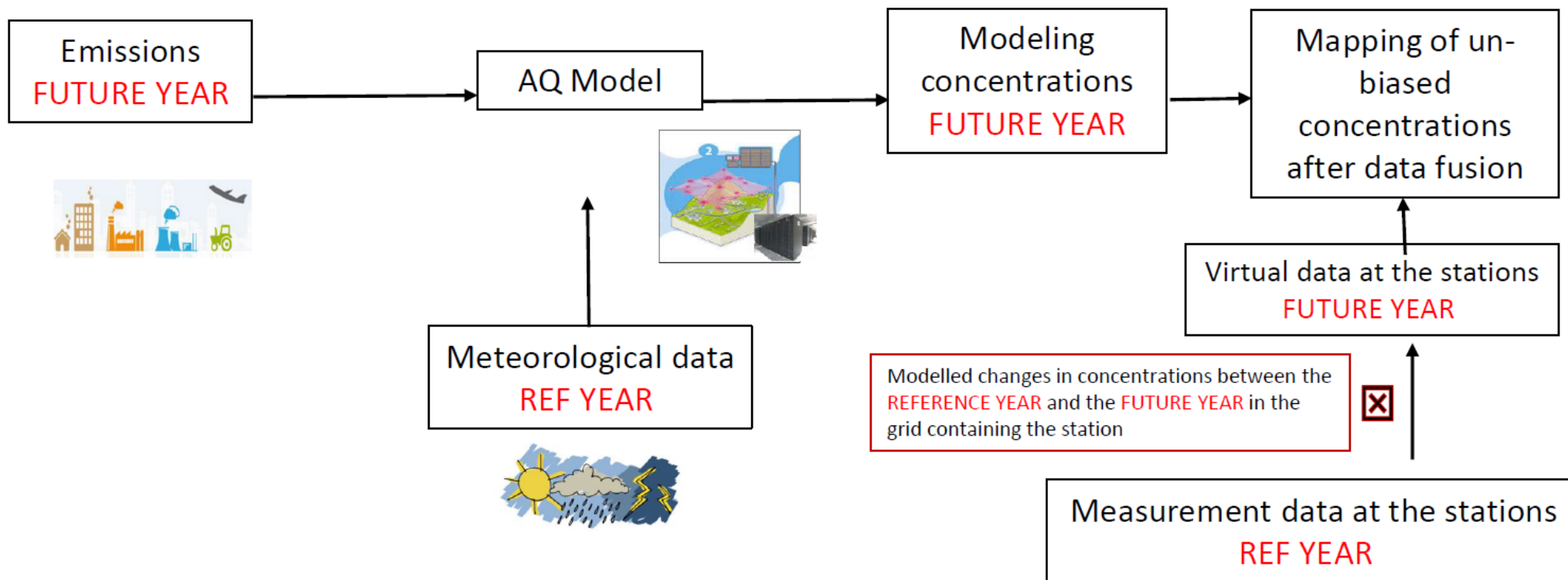
$M_{j,k}^{*SCENARIO} = M_{j,k}^{SCENARIO} \times f_{j,k}$: adjusted model output



French approach

CARTOGRAPHIC BIAS CORRECTION FOR THE FUTURE YEAR

FUTURE YEAR



REFLEXION ON THE METHOD :

➤ Bias propagation for future scenario: relative (%) or absolute ?

We could apply the propagation of the bias in relative terms (%) only to the mitigable part :

- 1) calculation of the modelled biogenic part in $\mu\text{g}/\text{m}^3$ for the reference year
- 2) removal of the biogenic part of the modelled concentrations and calculation of changes in concentrations in %

That would mean that the modelled biogenic fraction would not be corrected by the bias correction

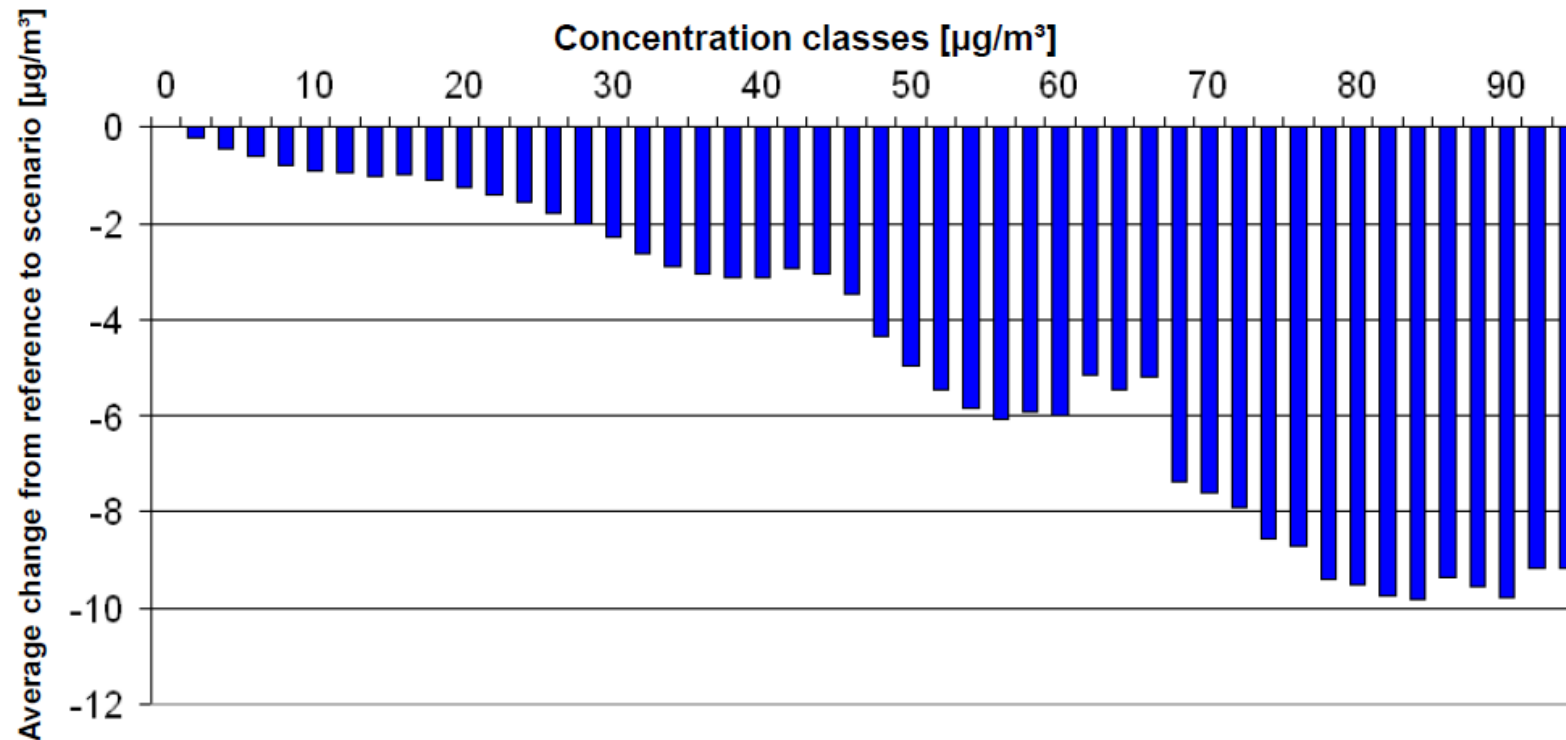
German approach

„Delta-Method“

- developed by Rainer Stern
 - Stern, R.: Großräumige PM10-Ausbreitungsmodellierung: Abschätzung der gegenwärtigen Immissionsbelastung in Europa und Prognose bis 2010; in: “Feinstaub und Stickstoffdioxid. Wirkung – Quellen – Luftreinhaltepläne – Minderungsmaßnahmen”, Hrsg.: DIN Deutsches Institut für Normung e.V., KRdL Kommission Reinhaltung der Luft im VDI und DIN; Beuth Verlag GmbH Berlin Wien Zürich; 85-102, 2006.
- often used in Germany
- rather simple approach
- idea:
 - do not create a complicated method to assimilate scenario data, but ...
 - ... create virtual future „measurement“ data and then use standard assimilation methods, e. g. OI

Method

- generate histogram of modelled values, e. g. for classes of $2 \mu\text{g}/\text{m}^3$ (use all hourly values of entire model domain)
- for each class, determine average change in modelled values for this class: *scenario - reference*



- generate virtual measurements in scenario case by changing each (hourly) measurement value by the average modelled change for the class of the measurement value



Spanish approach

$$CM(2021) = M(2021) + R(2021)$$

$$CM(2030) = M(2030) + R(2021) \cdot M(2030)/M(2021)$$

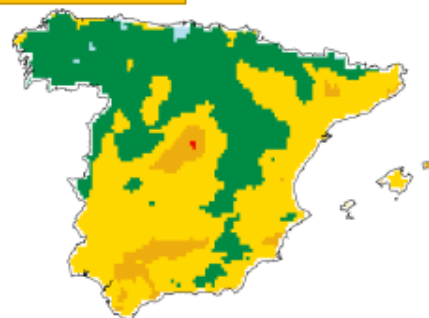
CM: CORRECTED MODEL

M: MODEL

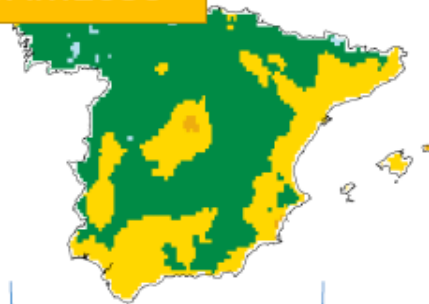
R: RESIDUAL (O-M)

Meteo 2021

REF. CASE

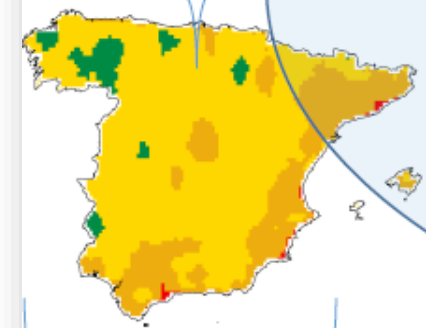
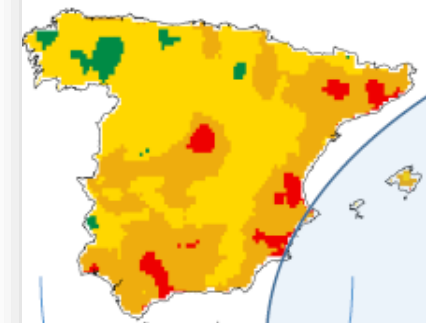


WAM2030

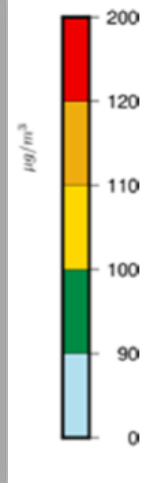


Bias relative to 2021 reference simulation bias.

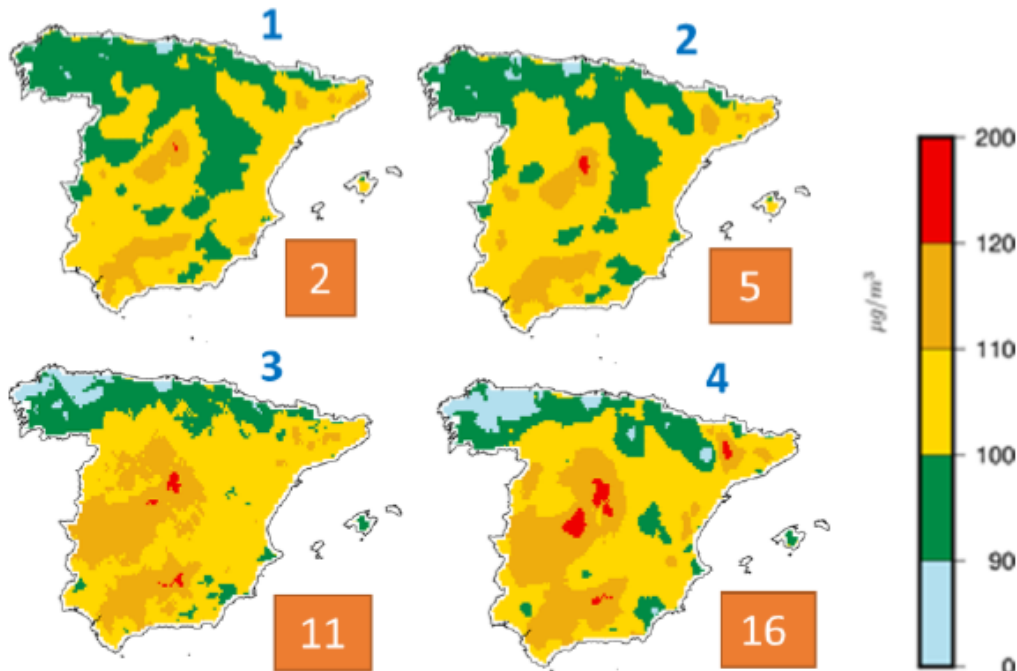
Meteo 2016



Bias relative to 2016 reference simulation bias.



Different ways of doing the kriging of residuals



X Number of NC-AQZ

1: Python (**MC75**): Ordinary Kriging; spherical model to fit the experimental semivariogram (automatic fitting, varying bin distance)

2: Surfer Manual (**MCSMA75**): Ordinary Kriging; spherical model to fit the experimental semivariogram (manual fitting, varying: range, nugget, sill...)

3: ArcGIS (**MCAOK75**): Ordinary Kriging; stable model to fit the experimental semivariogram (automatic fitting)

4: Surfer Auto (**MCSAU75**): Ordinary Kriging; spherical model to fit the experimental semivariogram (automatic fitting)

Verification of bias correction method @station locations (AAQD Impact Assessment by MetNo):

Applying country bias correction from 2015 to 2020 NO₂



Countries with < 10 stations not corrected

Bias correction in AAQD

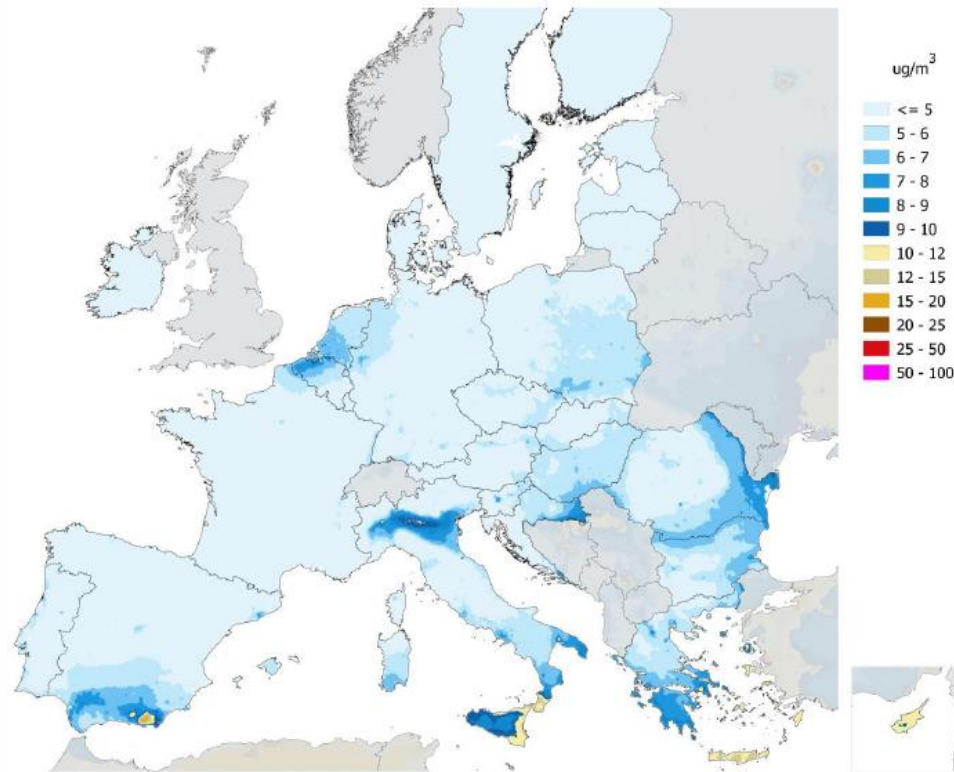
Application in AAQD revision

- In the AAQD support for DG ENV we used scaling of **local concentrations per country** (average bias) because we thought that there may be a bias in the local modelling and variations between countries (which turned out to be the case)
- We also applied BC for 2 different years and also on updated models and emissions from CAO3
- An alternative 'station scaling' method was also applied at station sites
- BC derived from these methods was applied to the OPT10 2030 scenario

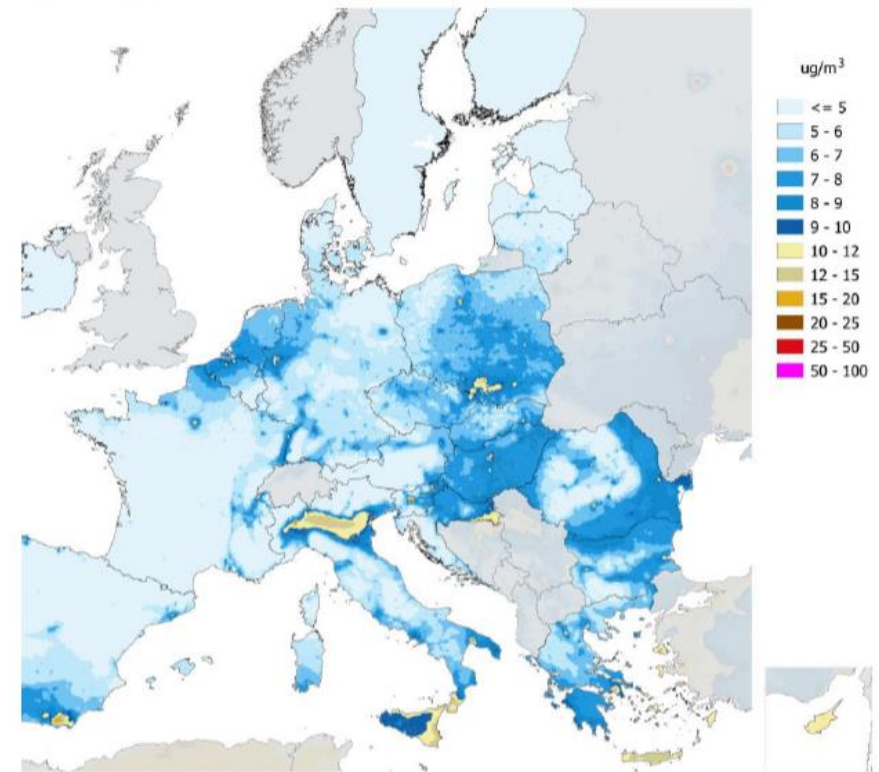
Bias correction does matter for future compliance checking!

Bias corrected map of PM2.5 for 2030 OPT10 scenario

Not corrected



Bias corrected



AAQD revision: Example exceedances 2030 OPT10 for Europe PM_{2.5}

Calculation for station exceedance > 10 µg/m³	Europe
Total stations	1014/1179
AAQD original no bias correction	29
AAQD original bias corrected estimate (2015)	69
AAQD bias corrected estimate (2020)	63
AAQD station scaling	53
CAO3 no bias correction	33
CAO3 bias corrected estimate (2015)	68
CAO3 bias corrected estimate (2020)	66
CAO3 station scaling	77

Bias correction doubles the number of stations in exceedance

Bias correction is consistent between year used

Bias correction is consistent between model versions

Not as robust per country

AAQD revision: Example exceedances 2030 OPT10 for Europe NO₂

Calculation for station exceedance > 20 µg/m ³	Europe
Total stations	2406/2710
AAQD original no bias correction	46
AAQD original bias corrected estimate (2015)	97
AAQD bias corrected estimate (2020)	96
AAQD station scaling	56
CAO3 no bias correction	33
CAO3 bias corrected estimate (2015)	96
CAO3 bias corrected estimate (2020)	76
CAO3 station scaling	49

Bias correction doubles the number of stations in exceedance

Bias correction is consistent between year used

Bias correction is consistent between model versions

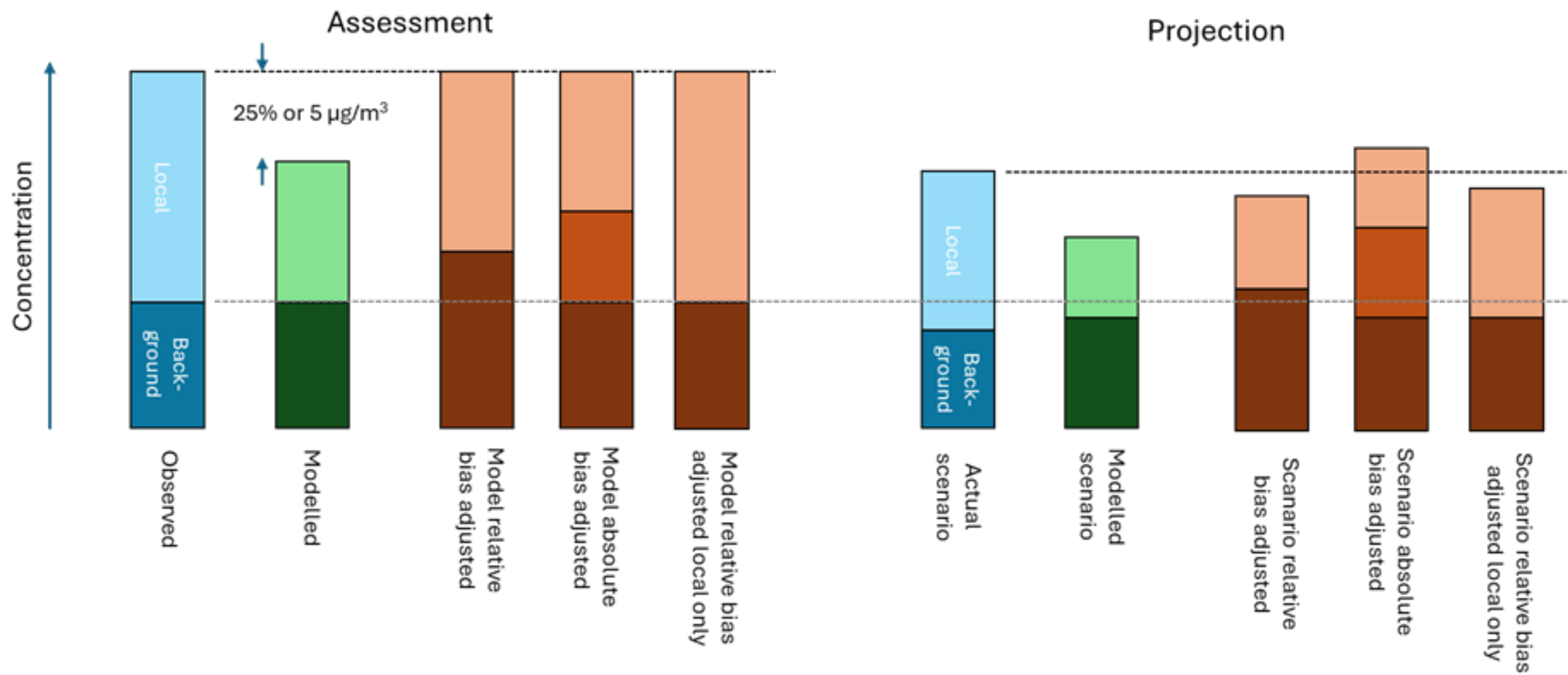
Station scaling gives fewer exceedances

Feedback Guidance Document

Air quality plans in the AAQD guidance document: Bias correction

- It is recommended to implement bias correction for planning purposes
- A simple example of how this can be done, and is often done, was provided.
- Simple bias corrections at station sites can be:
 - a scaling correction of total concentrations
 - an absolute correction of total concentrations
 - a scaling of only local concentrations
- These three cases can have a physical meaning but without extra information and/or knowledge of what might be missing, or too much off, it is not possible to give a firm recommendation
- These simple methods were illustrated with a schematic diagram:

Schematic illustrating the impact of different bias correction methodologies on a bias corrected scenario calculation



Comments made on bias correction

- A request for the exact formulas used was asked for
- A request for much more detail, explanation, references and examples was asked for
- It was pointed out, and rightly so, that there are other methods for bias correction (mentioned GAM and AI)
- The bias correction presented was only applicable at station sites. No real guidance was given on how to implement bias correction spatially for mapping purposes. Needed more detail and references here.

Group discussion towards “Best Practices & Recommendations”

- Split in 3 (or 4) groups
- Appoint a rapporteur
- Answer 4 questions
- Provide plenary feedback

Questions to be addressed

- Q1: Is a bias correction needed in future projections?
- Q2: Are there recommendations for a relative or absolute bias?
 - Q2bis: Do we need a source apportionment to refine the bias correction? Is this realistic in practices?
- Q3: What can be recommended for the extrapolation of the bias at station locations towards a full map?
- Q4: What would be a good benchmark strategy to validate the bias projection approach?

Discussion feedback

Questions to be addressed

- Q1: Is a bias correction needed in future projections?
 - Yes, no discussion
 - Almost consensus, but don't use it when a model is really biased and not fit-for-purpose
 - Yes, it is important

Questions to be addressed

- Q2: Are there recommendations for a relative or absolute bias?
 - For O3 absolute bias, relative for the rest
 - Important to further improve meteo & emission
 - First try to understand where bias is coming from
 - Absolute bias will not disappear in the future.
 - Don't make it too complicated!
 - Understand bias before deciding the approach

Questions to be addressed

- Q2bis: Do we need a source apportionment to refine the bias correction? Is this realistic in practices?
 - SA might be complicated in practice!
 - Local versus background or natural versus anthropogenic
 - Not feasible in practice

Questions to be addressed

- Q3: What can be recommended for the extrapolation of the bias at station locations towards a full map?
 - Link with WG6
 - Not formally requested by the AAQD → only evaluation at station locations
 - Recommendation for simple approach applicable in all MS
 - Be careful not to extrapolate a large bias in an urban station to rural areas
 - No clear recommendations

Questions to be addressed

- Q4: What would be a good benchmark strategy to validate the bias projection approach?
 - Difficult
 - Work with historical data sets → lessons learnt by WG6?
 - Validation of historic time series require some attention
 - Do a blind test and work with synthetic results → *idea will be further elaborated*
 - Important but no clear idea on how to approach

Next steps

A two step approach:

1. Work with synthetic data (provided by JRC) as truth and perturbed results that can be given to participants to test their bias definition and interpolation methods. The bias corrected results can be compared to the synthetic truth.
2. Design a cook book for a dynamic evolution on historic data.
 - Reuse as much as possible existing data in MS
 - Account for variations meteo when comparing emission changes to observations

Guidance Document

Open issues related to Planning

Air quality plans in the AAQD guidance document:

Meteorology

- When modelling future scenarios some choice of meteorology must be made. This can include:
 - Using the assessment year when the exceedance occurred as reference year
 - Using a worst case meteorological year
 - Using a 'representative' meteorological year
 - Using 3-5 consecutive years (in line with exceedance assessment and captures meteorological variability)
- Other aspects of the Directive can quickly lead to the need for multiple years, for example the AEI (Average exposure indicator) is assessed over a 3 year period
- Also, if a different meteorological year(s) is chosen to the assessment year then the assessment year must be recalculated as reference

Comments made on meteorology

- Request for clearer guidance on meteorology
- Should meteorological variability be part of the uncertainty assessment for scenarios? The guidance infers it should, but DG ENV and other commentators do not. This begs the question: ‘Should limit values be attained under all likely meteorological conditions or is it sufficient to show they will be attained just for the assessment year’?
- Using more than the assessment year meteorology is too much of a computational and financial burden for most and will simply not be done
- My favourite quote in regard to uncertainty in scenarios from meteorology:
 - *‘as a guidance document: what do you intend with this section. It does not give guidance but rather creates uncertainty!’*

Meteorology planning questions

- Meteorology, years to apply for planning?
 - the assessment year (simplest)
 - 3-5 years (recommended)
 - a representative year (may not capture the initial exceedance)
 - worst case meteorological year (worst case for what? will likely not be the assessment year)
- Meteorology and Average Exposure Indicator assessed over 3 years
 - 3 years of meteo needed?
 - Emissions from 2020 needed?
- To what extent should meteorological variability be assessed?
 - Not at all?
 - Based on multiple year calculations?
 - Based on an estimates from measurements?

Other planning questions

- Where to get future scenarios for regional emissions and background concentrations from?
 - Should a central repository be produced for Europe?
 - If so who? IIASA? CEIP? CAMS? EMEP?
- What is required for the uncertainty and the best/likely/worst case projections written in the Directives?
 - How to make the worst, best and most likely projections?
 - Is this more qualitative than quantitative or necessary (*where possible*)?
 - Is this to include meteorology? Affects concentrations, but also some emissions are dependent on meteorology, e.g. residential heating, non-exhaust emissions, ammonia emissions
- ?

Integration of local AQ Plans in EU/national/regional AQ Plans

nilu



vito



European
Commission

Agenda

- Short introduction to the subject (Joana)
- AQ plans: spatial scale and governance level (Joana)
- Country insights and experiences
 - Italy (Antonio Piersanti - ENEA)
 - Poland (Pawel Durka – IOS-PIB)
 - Sweden (Matt Ross-Jones - Naturvardsverket)
- Next steps & wrap up (Stijn & Joana)

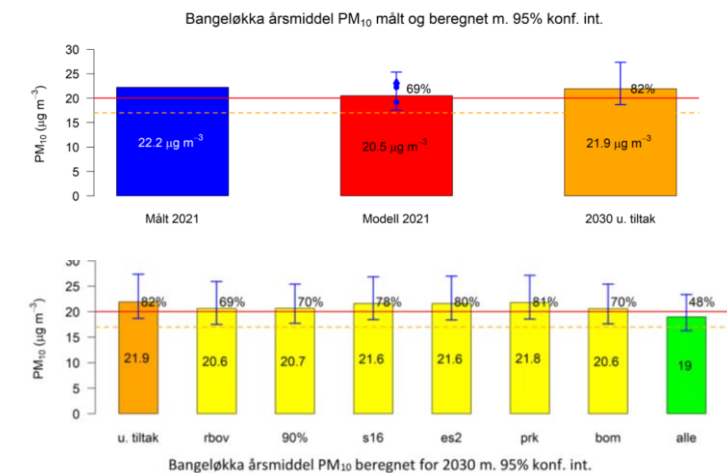
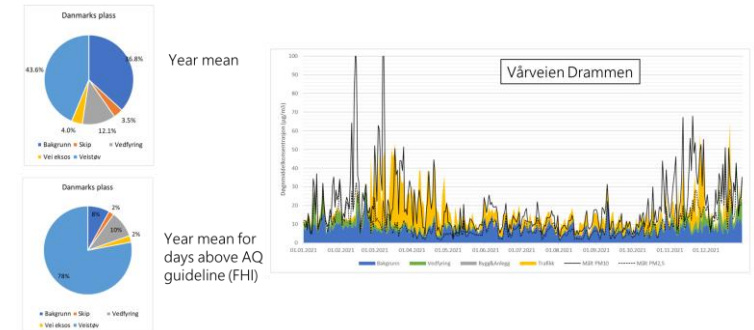
AQ plans integration at multi-level governance

- The contribution of cities to their own air pollution is dominating for NO₂, often significant for PM₁₀/PM_{2.5} (city-specific), and generally low for O₃.
- A large part of urban air pollution comes from sources outside the city itself, especially precursor emissions of SIA and O₃.
- Local measures are essential to improve air quality and may be sufficient to meet the air quality standard for NO₂, where local contribution is dominant. However, to reach the WHO air quality guidelines for PM_{2.5} and O₃, collaboration at the international, national, regional and city levels is necessary.
- Multi-level coordination of governance is also relevant for the implementation of the most efficient and cost-effective solutions.

Challenges

The success of an air quality plan depends on the availability of relevant knowledge.

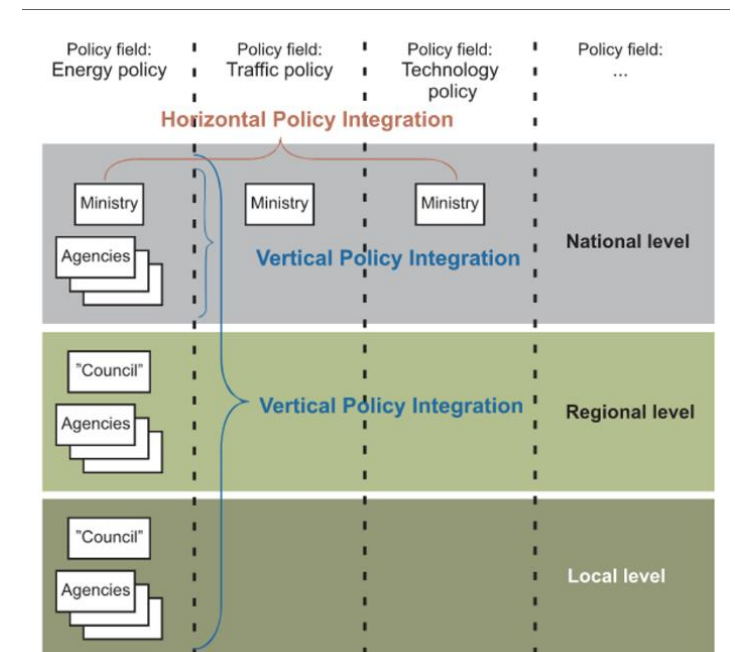
- 1) (main) sources of air pollution
- 2) future changes in emissions and concentrations are expected with the existing policy
- 3) options available to further reduce concentrations



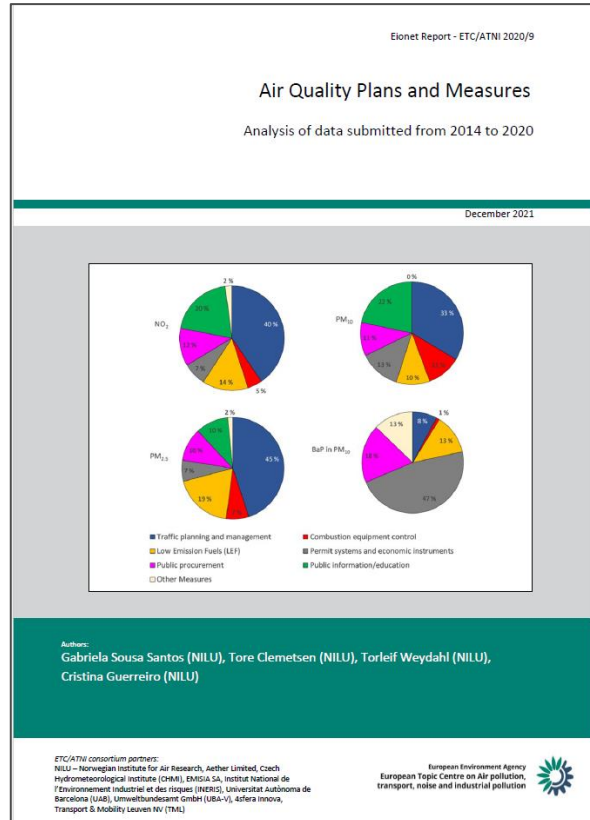
Challenges

The success of an air quality plan depends on the political process:

1. coordination of air quality managers and managers from sectors such as transport, energy, industry, and finance (horizontal integration)
2. coordination with different policy levels (local, regional, national, international) (vertical integration)



AQ plans: spatial scale and governance level



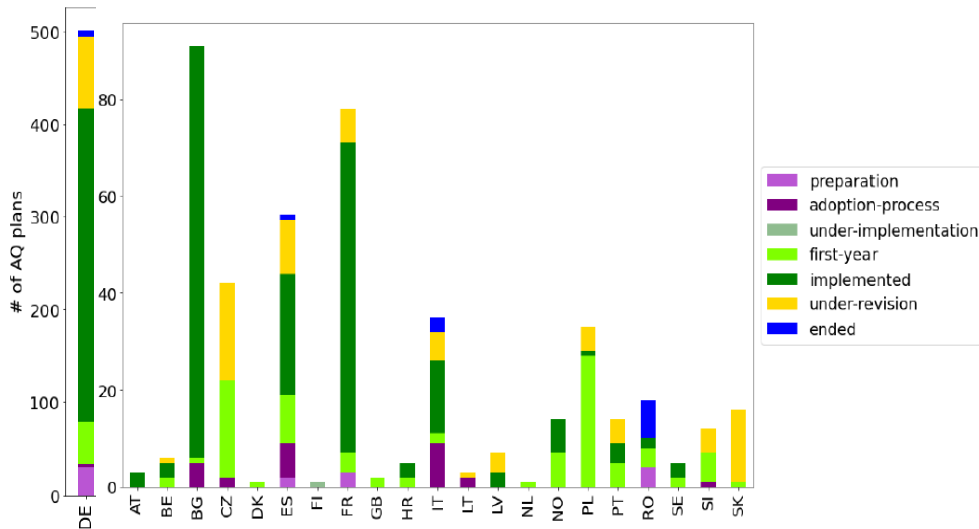
Collect information on AQ plans reported between 2014 and 2020 relating to:

- Exceedances (G)
- declared zones (dataflow H)
- source apportionment (dataflow I)
- attainment year (dataflow J)
- measures to improve air quality (dataflow K).

[ETC/ATNI Report 9/2020](#)

AQ exceedances and Plans reported between 2010 and 2020

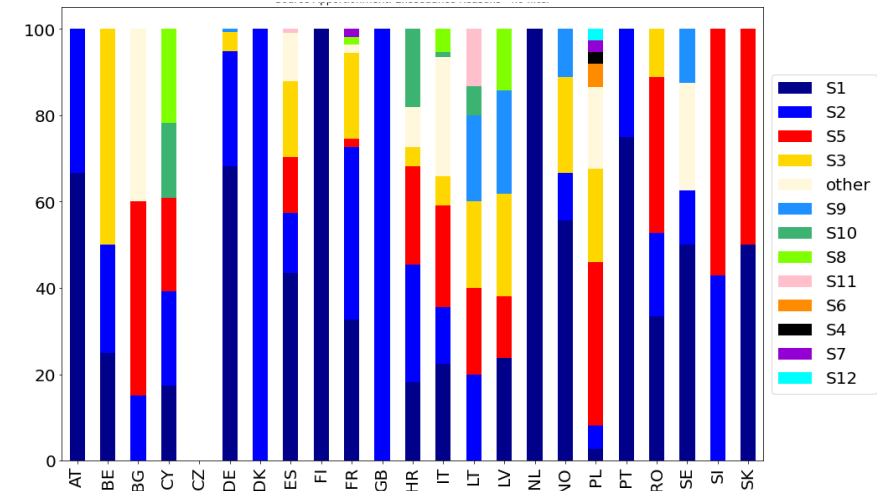
AQ plans (#, status of implementation) reported in dataflow K (measures)



- large number of plans have been implemented (59 %)
- 17% were under revision

Exceedances (#, reason) reported in dataflow I (source apportionment)

Notation	Number of exceedances	Percentage
NO ₂	428	63
PM ₁₀	215	32
PM _{2.5}	10	1
O ₃	9	1
BaP (in PM ₁₀)	7	1
Ni (in PM ₁₀)	5	1
Pb (in PM ₁₀)	2	0
Cd (in PM ₁₀)	1	0
SO ₂	1	0
C ₆ H ₆	1	0
	679	



- Traffic is the most common reason: 34 % heavily trafficked urban centre (S1) and 30 % proximity to a major road (S2).
- 14 % for domestic heating (S5) and 10 % for local industry, including power production (S3)

AQ exceedances and Plans reported between 2010 and 2020

spatial scale of measures

Notation	Further information	Number of measures with pollutants identification	Percentage
national		363	5
town	Town as part of a zone	1696	22
zone_agg	Zone/agglomeration	2723	36
local		2750	36
Total		7532	

Note: ^(a) <https://dd.eionet.europa.eu/vocabulary/aq/spatialscale>

Administrative level of measures

Notation	Number of measures with pollutants identification	Percentage
national	481	6
regional	2957	39
local	4094	54
Total	7532	

Note: ^(a) <https://dd.eionet.europa.eu/vocabulary/aq/administrativelevel>.

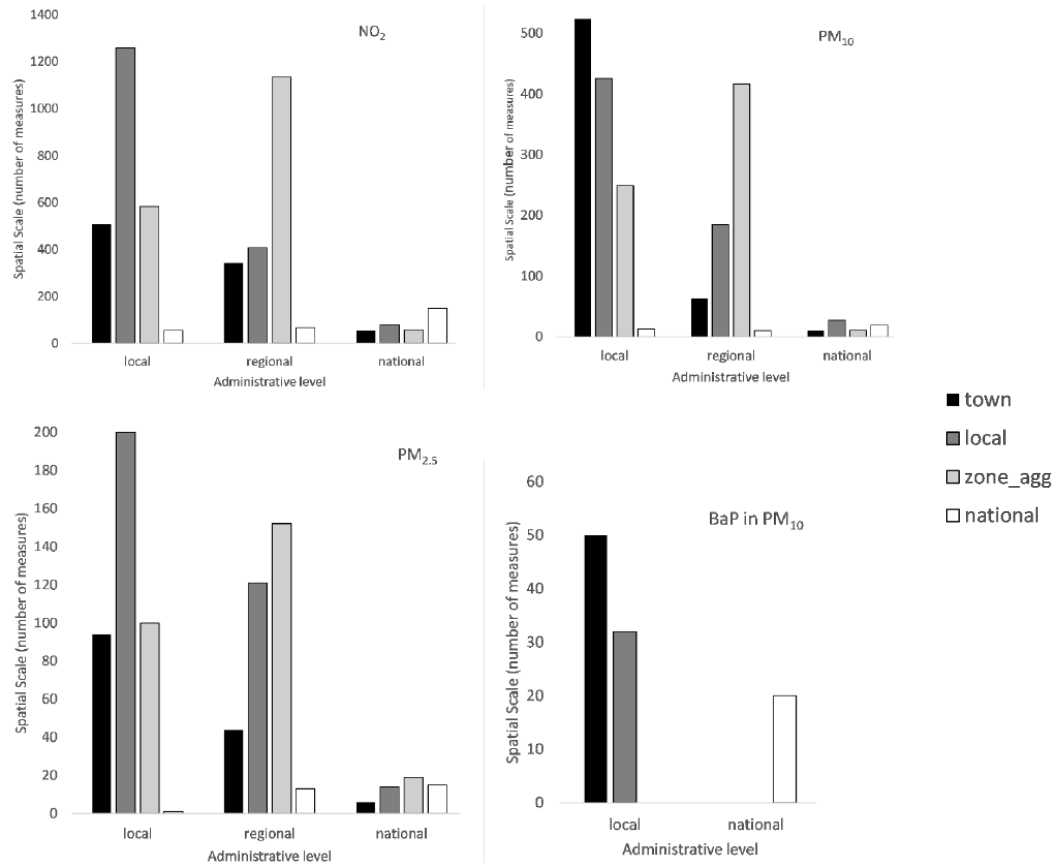
Implementation mechanism or scope of the measure (type)

Notation	Further information	Number of measures with pollutants identification	Percentage
coordinated	Coordinated measure with other Member States	0	0
sensitive	Measure geared at the protection of sensitive groups	0	0
short	Short-term measure	20	0
outside	Measure outside of Air quality or Short term Action Plan	289	4
other	Other	514	7
integrated	Measure integrated in Air Quality Plan	6689	89
Total		7512	

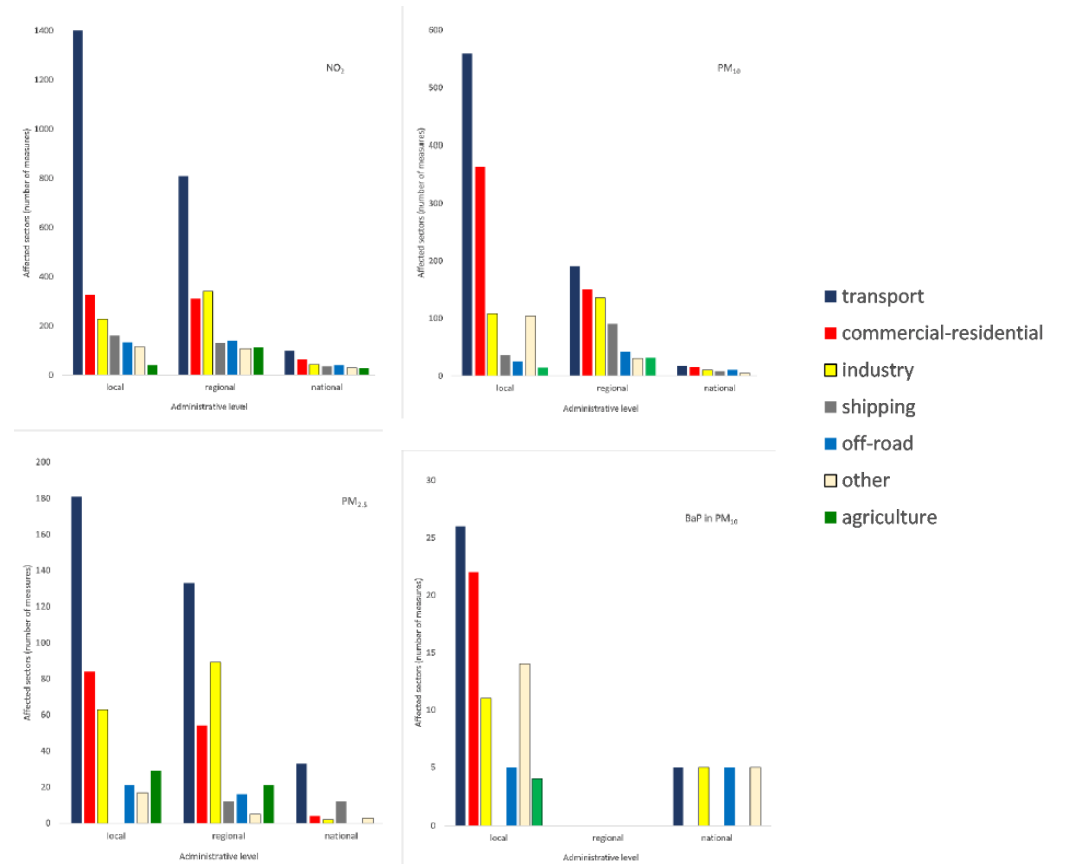
Note: ^(a) <https://dd.eionet.europa.eu/vocabulary/aq/measurertype>.

AQ exceedances and Plans reported between 2010 and 2020 – NO₂, PM, BaP

Spatial scale vs governance level



Spatial scale vs sector



Country insights and experiences

We are particularly interested in hearing about:

- if integration is already in place or is progressing towards it, or not at all.
- the main challenges and obstacles to achieving effective integration.
- areas that require improvement to make this integration a reality.

WG5

National and Regional air quality plans in Italy

*FAIRMODE Technical Meeting
Dublin - Ireland, October 7-9 2024*

Antonio Piersanti, Ilaria D'Elia, Mihaela Mircea



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2 levels for AQ plans

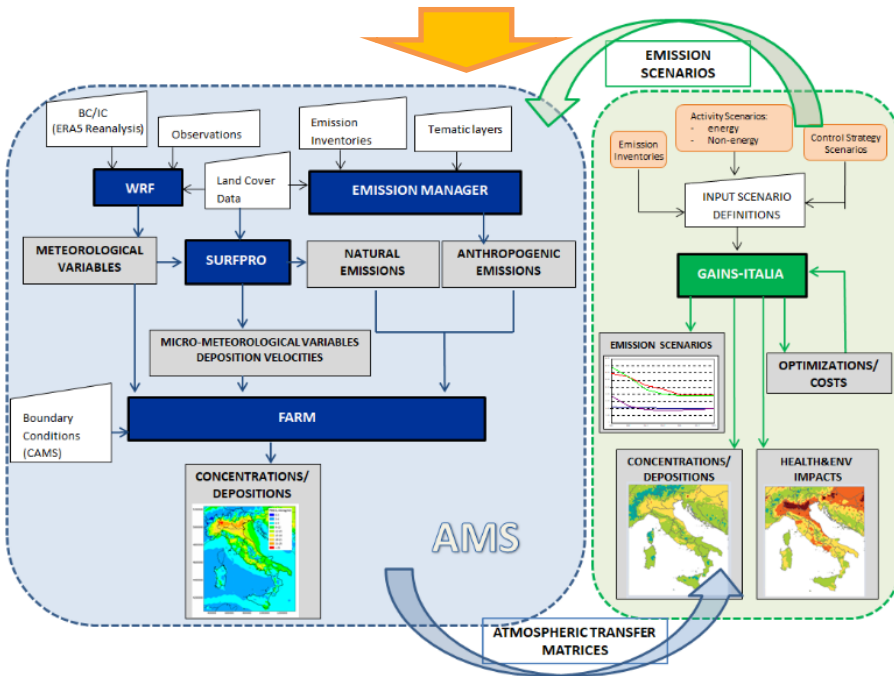
NATIONAL LEVEL in charge of the National Air Pollution Control Programme and National emission scenarios (NECD)

REGIONAL LEVEL in charge of Air Quality Management and Reporting (AAQD)

IAM system: MINNI

- National emission inventory
- **harmonization with regional emission inventories**
- National energy scenarios with European/national policies (energy, climate, agriculture..)
- **Current Legislation (CLE) emission scenarios, on top of which some Regional AQ Plans are developed**

- 20 AQ Plans
- National/regional/local policies



MINNI MODEL

<https://airqualitymodels.enea.it/>

GAINS-Italy online

<https://gains-italy.enea.it/gains4/IT4/index.login>



Piersanti et al., 2021. Atmosphere, doi: 10.3390/atmos12020196
<https://www.mdpi.com/2073-4433/12/2/196>

PIEMONTE
 ALLEGATO 1a
 Piano Regionale di Qualità dell'Aria

Regione Lombardia
 PRIA
 Piano Regionale degli Interventi per la qualità dell'Aria

REGIONE PUGLIA
 Dipartimento Mobilità, Qualità Urbana, Opere Pubbliche, Ecologia e Paesaggio
 PIANO REGIONALE PER LA QUALITÀ DELL'ARIA (P.R.Q.A.)

REGIONE CAMPANIA
 Direzione Generale per la Difesa del Suolo e l'Ecosistema, Unità Operativa Dirigenziale: Sviluppo sostenibile, Acustica, Qualità dell'aria e Radiazioni - Criticità ambientali in rapporto con la salute umana
 PIANO DI TUTELA DELLA QUALITÀ DELL'ARIA

REGIONE LAZIO
 ARPLAZIO
 PIANO DI RISANAMENTO DELLA QUALITÀ DELL'ARIA AGGIORNAMENTO

REGIONE del VENETO
 ARPAV
 PRTRA
 PIANO REGIONALE DI TUTELA E RISANAMENTO DELL'ATMOSFERA

REGIONE SICILIA
 PIANO REGIONALE DI TUTELA DELLA QUALITÀ DELL'ARIA IN SICILIA

Emilia-Romagna
 PAIR 2030
 Relazione generale

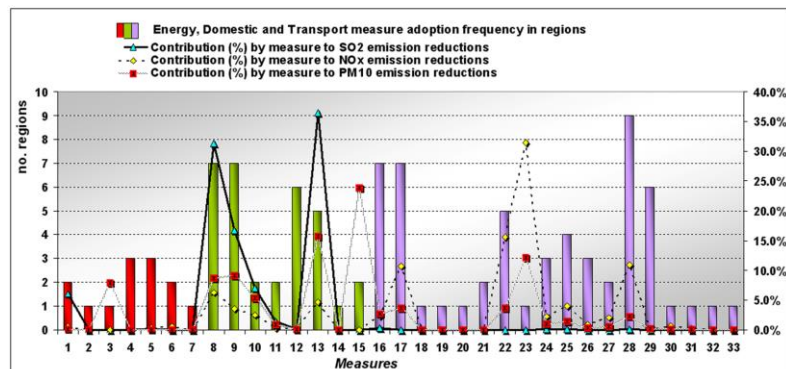
Relazione di Piano
 PIANO DI RISANAMENTO DELLA QUALITÀ DELL'ARIA AGGIORNAMENTO

How measures are selected

- National level, in the NAPCP: panel of Ministries – no use of AQ models (e.g. optimization tool in GAINS-Italy)
- Regional level: different approaches depending on Region, including optimization (RIAT tool)
- Integration/coordination of measures between national and regional level: no formal mechanism!

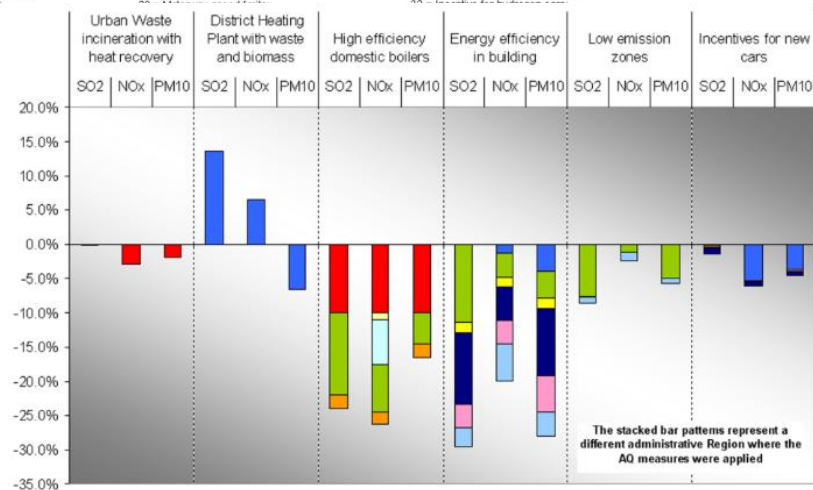
Regional/local measures – some analyses by ENEA

Analysis of Regional AQ measures

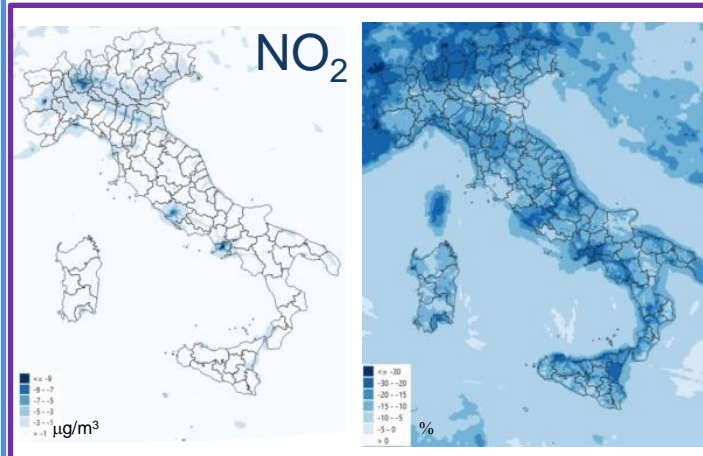


1. Same measure in different Regions = different efficacies
2. Technical Measures alone are not enough to meet targets = behavioural measures are necessary
3. the measures mostly adopted in the AQ plans do not always represent the most effective measures in reducing AQ concentrations

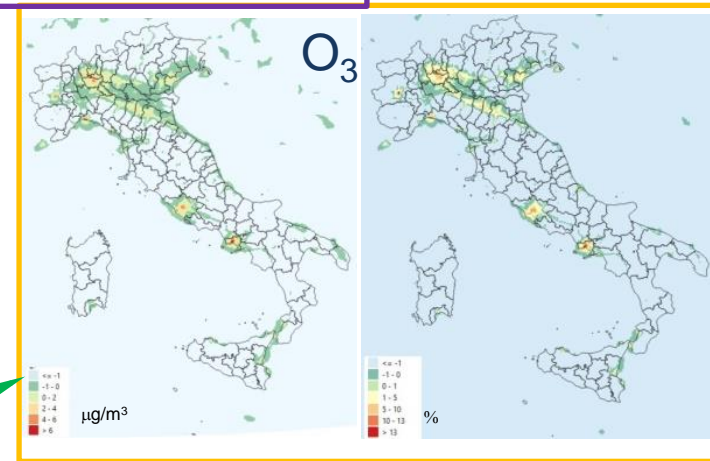
- 1 = Urban Waste incineration with heat recovery
- 2 = Biogas recovery in agricultural and in farming sectors
- 3 = District heating Plant
- 4 = Photovoltaic
- 5 = Wind
- 6 = Hydroelectric
- 7 = Geothermal Well
- 8 = High efficiency domestic boilers
- 9 = Energy efficiency in building
- 10 = Residential heat recovery
- 11 = Heat pumps
- 12 = Solar Heating Sys
- 13 = Regulation of residential biomass, oil and coal use;
- 14 = Incentives for shift to natural gas in domestic boilers;
- 15 = Efficiency improvements in fireplaces and stoves;
- 16 = Low emission zones;
- 17 = Road traffic restriction;
- 18 = Pollution charge;
- 19 = Car sharing;
- 20 = Incentives for new diesel heavy duty;
- 21 = Opening new rail lines;
- 22 = Opening new underground lines;
- 23 = Cycle paths;
- 24 = Modal shifts from cars/tornies to ships;
- 25 = Bus investment (new buses, service adaption, frequency increase);
- 26 = Particulate filter;
- 27 = Incentives for biofuel public transport;
- 28 = New methane service stations;
- 29 = Road traffic restriction;
- 30 = Incentives for biofuel public transport;
- 31 = New methane service stations;



The COVID experience



Reality as an extreme scenario:
 traffic almost zeroed
 = drop of urban NO₂
 = rise of urban O₃



Effects on secondary pollutants should be carefully studied with integrated assessment models

Lessons learnt in Italy

- **Integration of policies** (on energy, air pollution and climate) is necessary to tackle possible negative effects on air quality and climate change → **far from there**
- Necessary **synergies at different level** from national to local → **ongoing, not there**
- The selection of measures is crucial → **not optimized in terms of cost-efficacy**
- **Model responses are robust** for policy support, for short and long term air quality plans, but still **not fully trusted/implemented**

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Air Quality Plans – „fragmentary” plans



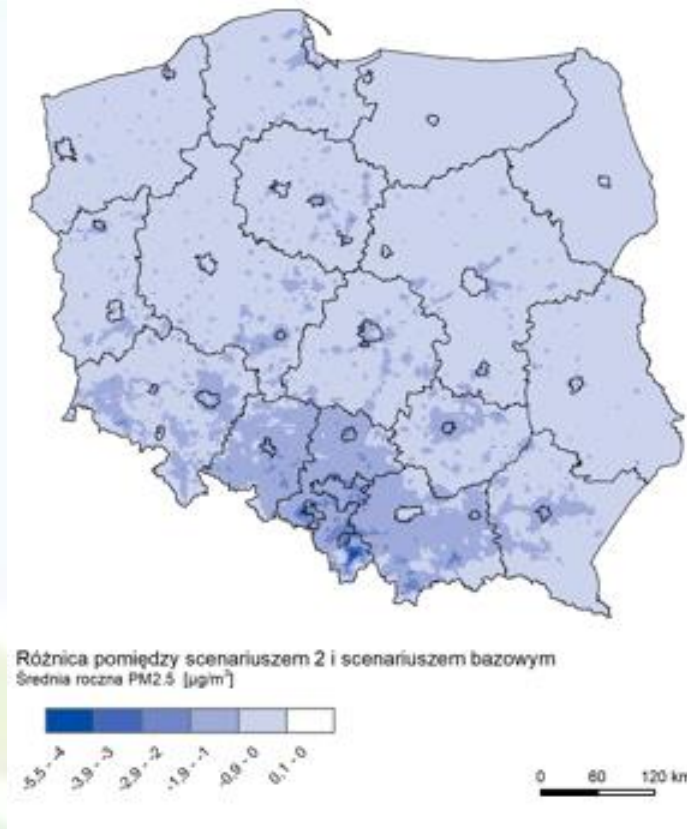
- Diseaggregation of AQ plans -16 subregions (regional zones) + 30 agglomerations (city zones – above 250 thousands inhabitants) = 46 zones/potential plans
- Hard to model it „well”
 - Use boundary conditions, or model bigger area (country?)
 - Taking in to account measures in other regions/zones
- Reporting to Eionet Central Data Repository could be a nightmare...
- There is no cooperation between governance levels as far as we know:
 - regions/zones are preparing the plan -> Ministry is receiving them -> IEP-NRI is reporting (on the request from Ministry).
 - There was a reviewing proces, but with no effect on the final plan



Air Quality Plans – integration and challenges



- Integration in form of National Air Quality Plan:
 - Now: IEP-NRI is preparing the information based on „scenario” from ministry (joined impact of aq plans, clean air acts impact etc.) - no legal obligations based on results
 - Future plans: discussion with ministry is ongoing
- The main challenges and obstacles to achieving effective integration:
 - Cooperation between regions/state in country and outside of them
 - Acquisition of emission data after measures or, at least real reductions from regions and countries
- Areas that require improvement to make this integration a reality:
 - Cooperation channel, or at least formal „road” for it
 - Forum for information exchange: which measures worked, which does not etc.





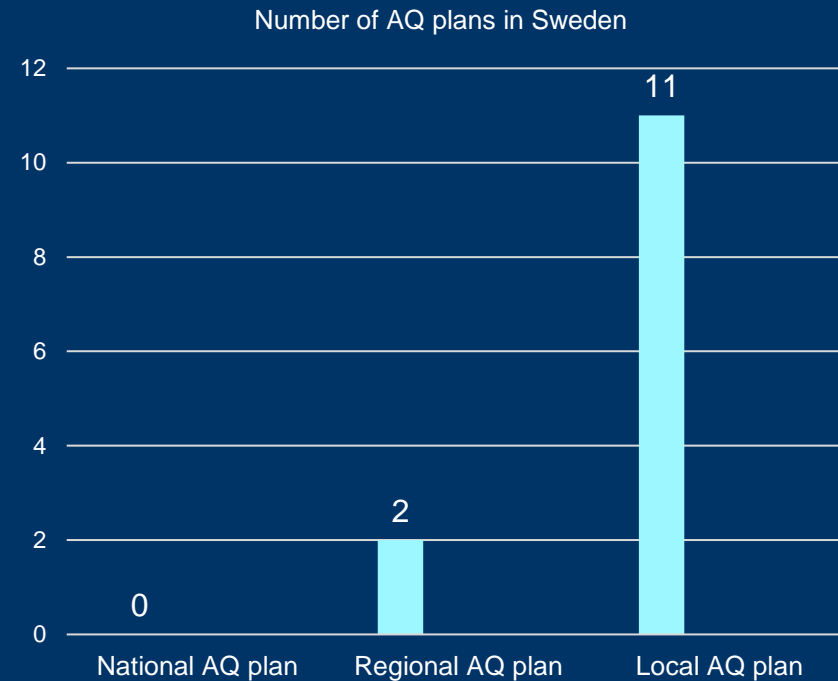
FAIRMODE

WG5 AQ plans integration in Sweden

Matthew Ross-Jones & Hilma Engholm
Swedish EPA

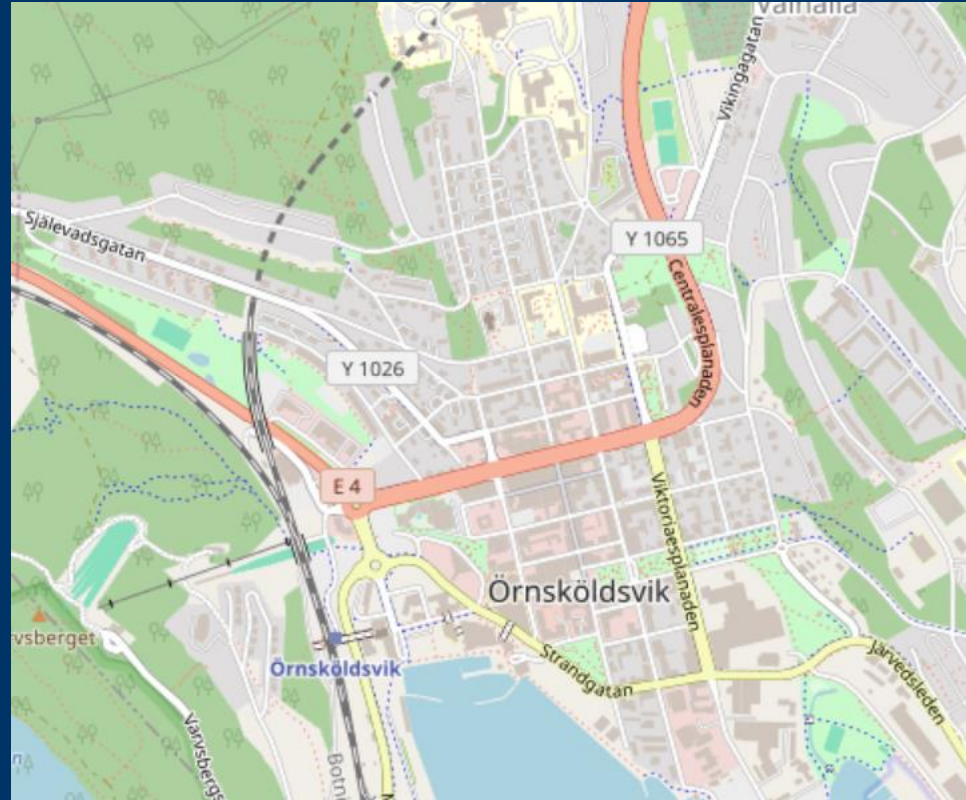
AQ plans in Sweden today

- In Sweden we have a fully decentralised AQ management system
- Municipalities in most cases responsible for AQ plans (local)
- The two biggest cities, Stockholm and Gothenburg, however have regional AQ plans
- The municipality/regions are responsible for development, implementation & review of AQ plans
- SEPA reports to the Commission and provides guidance on AQ planning



Issues with today's system – an example

- Örnsköldsvik – a city in north of Sweden
- NO₂ and PM10 exceedances on a major road (national highway) running straight through the city centre (Centralesplanaden)
- Municipality responsible for the exceedance and AQ plan, but cannot alone implement measures on national roads.
- They can, however, do other local measures to reduce traffic in the city
- But they probably still need actions on the major road from the government to address the exceedance



Proposal for AQ-plans in Sweden

Issues with this system

- High demands on municipalities, but not always the required remit/powers
- Municipalities have requested many national measures / granting of new powers, not yet delivered, e.g.:
 - Increased enforcement of studded tyre bans & LEZs
 - Studded tyre taxes / fees
 - Emission-differentiated congestion charges
 - Distance-based road abrasion tax
- Reporting of plans often incomplete
- Local knowledge is however important in AQ planning and is an advantage with the current system

Proposal for AQ-plans in Sweden

In 2020, SEPA carried out a major review of the current framework for AQ assessment & management in Sweden and produced a large number of recommendations

Suggestions for improvement

- SEPA responsible for proposing a National AQ plan (at least every 4 years)
 - National overview of exceedances and on-going AQ plans and measures
 - Annual coordination meeting with national, regional & local stakeholders
 - Improve conditions for addressing exceedances that need national actions, e.g. Örnsköldsvik, and improve cost-effectiveness of action
 - Clearer link to our national AQ zones & more harmonised reporting
- A national AQ plan should provide a framework for a more cohesive and cost-effective system for AQ planning
- First step, national modelling study, completed 2024



SWEDISH ENVIRONMENTAL
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